

Message Text

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ACTION OIC-04

INFO OCT-01 ACDA-19 ISO-00 AEC-11 CIAE-00 EUR-25 H-03

INR-11 IO-14 L-03 NSAE-00 OIC-04 OMB-01 PA-04 PM-07

PRS-01 SAJ-01 SAM-01 SP-03 SS-20 USIA-15 TRSE-00

RSC-01 NSC-07 DRC-01 ABF-01 /154 W

----- 024398

R 041840Z SEP 74

FM USMISSION GENEVA

TO SECSTATE WASHDC 8051

C O N F I D E N T I A L GENEVA 5592

FROM PREPCOM DELEGATION

E.O. 11652: GDS

TAGS: PARM

SUBJ: NPT PREPCOM II: DIVISION OF COSTS

REF: STATE 193224

1. AFTER RECEIPT REFTEL AND PRIOR SEPT 4 PLENARY
AT WHICH REPORT OF FINANCE WORKING GROUP WAS TO BE CONSIDRED,
CHIEF USDEL MET WITH CHIEFS UK AND USSR DELS TO COMPARE NOTES.
NOTING THAT SOV PROPOSAL INTRODUCES IN WORKING GROUP
WOULD HAVE ALLOCATED APPROXIMATELY 14 PERCENT TO EACH
DEPOSITARY FOR TOTAL OF 42 PERCENT, THAT THERE APPEARED
SOME SUPPORT BEHIND YUGOSLAV PROPOSAL TO ALLOCATE 50
PERCENT TO DEPOSITARIES, THAT UK HAD INDICATED IT
COULD NOT AGREE TO EQUAL DIVISION WITH OTHER TWO DEPOSTARIES,
USDEL ASKED WHETHER SOVS ND UK COULD AGREE
TO 20-20-10 DIVISION AMONG DEPOSITARIES OF 50 PERCENT SHARE
OF TOTAL, WITH OTHER 50 PERCENT TO BE SHARE
AMONG ALL
OTHER PARTIES IN ANY AGREEABLE FORMULA AND WITH PROVISIO
CONTRIBUTIONS OF ANY NEW PARTIES ADHERING TO
TREATY WOULD BE SHARED IN REASONABLE PROPORTION
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AMONG ALL CONTRIBUTORS. SOV REACTION WAS UNEQUIVO-

CALLY "NO". SOV AMB SAID HIS INSTRUCTIONS STRICTLY LIMITED TO 15 PERCENT AND HE COULD NEITHER GO ABOVE THAT FIGURE NOR EXPECT TO GET ANY DIFFERENT INSTRUCTIONS FROM MOSCOW DURING THIS SESSION. USDEL NOTED SOV REP IN WORKING GROUP HAD "INFORMALLY" MENTIONED 24-18-8 DIVISION AMONG DEPOSITARIES. SOV DEL DISCLAIMED ANY KNOWLEDGE AND SAID IF SO, THIS COULD ONLY HAVE BEEN PERSONAL REMARK AND NOT BINDING. (WE HAVE SINCE CONFIRMED FROM UK DEL PRESENT THAT SOV REP DID INDEED MAKE THIS "INFORMAL" SUGGESTION.) SOV AMB FURTHER SAID HE INTENDED MAKE STRONG STATEMENT IN DEBATE AND THAT USSR HAD NO OBJECTION TO REVIEW CONFERENCE BEING CALLED OFF OR POSTPONED IF OTHER PARTIES (I.E., NON-DEPOSITARIES) UNWILLING TO PAY THEIR "FAIR" SHARE OF COSTS. UNDER CIRCUMSTANCES, UK AMB WAS RELIEVED OF NECESSITY TO REPLY TO US DEL QUERY.

2. WHEN DEBATE OPENED IN AFTERNOON PLENARY ON COSTS, VIEWS FELL INTO ROUGHLY THREE GROUPS: (A) LARGEST GROUP SUPPORTED UK-AUSTRALIA-CANADA SUGGESTIONS WHICH IN ESSENCE CALL FOR UN SCALE FOR ALL PARTIES AND SHORTFALL SHARED IN PROPORTION TO UN SCALE BY ALL DEVELOPED COUNTRIES, LEAVING SOME 50 OR 60 SMALLER STATES AT BOTTOM OF SCALE WITH REGULAR UN RATE ONLY. ROUGHT CALCULATION SHOWS THIS WOULD MEAN 1.64 TIMES REGULAR UN CONTRIBUTION FOR ALL BUT UNDEVELOPED COUNTRIES; (B) SMALLER BUT SIGNIFICANT GROUP TOOK POSITION THAT DEPOSITARIES HAVE BOTH EXCEPTIONALLY PRIVILEGED POSITION IN NPT AND EXCEPTIONAL RESPONSIBILITIES IN THIS FIELD AND SHOULD THEREFORE BEAR LION'S SHARE (90 PERCENT IN SEVERAL FORMULATIONS BUT REDUCED TO 63 PERCENT BY MEXICO); (C) SOV BLOC REITERATED PRINCIPLE THAT ALL PARTIES SHOULD SHARE EQUALLY AND DESCRIBED SOVIET-CZECH PROPOSAL (14 PERCENT FOR EACH DEPOSITARY) AS FORTHCOMING COMPROMISE WITH THAT PRINCIPLE.

3. A NUMBER OF DELEGATIONS INDICATED THEY THOUGH NO CHANCE OF BRIDGING GAPS AND REACHING DECISION ON CONFIDENTIAL

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FINANCES AT THIS SESSION. USSR GAVE CLEAR IMPRESSION IT NOT PREPARED NOW AND EXPECTED POSTPONEMENT UNTIL FEBRUARY. MEXICO STATED COULD NOT GO BELOW 63 PERCENT FOR DEPOSITARIES WITHOUT FURTHER INSTRUCTIONS WHICH COULD NOT BE EXPECTED DURING THIS SESSION. USDEL CALLED ATTENTION TO FACT IT HAD MOVED FROM ORIGINAL STATEMENT IN PRINCIPLE THAT ALL PARTIES SHOULD SHARE EQUALLY TO PROPOSAL IN WORKING GROUP THAT DEPOSITARIES

TAKE 35 PERCENT; AS FURTHER EVIDENCE WILLINGNESS TO NEGOTIATE, WAS NOT PREPARED TO ACCEPT YUGOSLAV-USSR-CZECH, OR ORIGINAL CANADIAN PROPOSALS, ALL OF WHICH PROVIDED CLOSE TO OR UP TO 50 PERCENT FOR DEPOSITARIES PROVIDED DETAILS COULD BE WORKED OUT AGREEABLE AND DIVISION AMONG DEPOSITARIES WORKED OUT TO OUR SATISFACTION. NOTING OTHER DELEGATIONS APPEARED ONLY TO STATE RIGID POSITIONS AND ACCEPT IDEA THAT NO FURTHER NEGOTIATIONS POSSIBLE, USDEL REITERATED WILLINGNESS TO GO ON NEGOTIATING THIS SUBJECT FOR REST OF THIS PREPCOM SESSION AND REGRETTED THAT SOME DELEGATIONS APPARENTLY UNWILLING TO MOVE TOWARDS US AS WE HAD MOVED TOWARDS THEM.

4. IN FINAL EFFORT, AUSTRALIAN AMB ADVANCED IDEA THAT ALL COUNTRIES MIGHT INITIALLY BE ASSESSED REGULAR UN SCALE CONTRIBUTION WITH SHORTFALL THEN BEING SHARED ON EQUAL BASIS AMONG DEVELOPED COUNTRIES (THIS WOULD BE SOMETHING LIKE 40 PERCENT DIVIDED AMONG 20 COUNTRIES AT 2 PERCENT EACH) AND ASKED WHETHER DELEGATES MIGHT BE INTERESTED IN MEETING FURTHER TO CONSIDER THIS IDEA. DEBATE ADJOURNED AT THIS POINT BUT IT IS USDEL INTENTION TO EXPRESS WILLINGNESS TO GO ON DISCUSSING FINANCES (WITHOUT ANY COMMITMENT) SO AS TO LET MATTER END (SINCE IT NOW APPEARS VERY UNLIKELY DECISION WILL BE REACHED THIS SESSION) WITH CLEAR INDICATION US REMAINS READY TO NEGOTIATE AND ADVANCE AND THUS ISOLATE AND DIVERT RESPONSIBILITY TO THOSE WHO HOLD RIGIDLY TO CURRENT POSITIONS WITHOUT GIVE.

5. IT WAS THEREFORE NOT NECESSARY TO USE AUTHORITY GRANTED REFTEL TO GO UP TO 24 PERCENT FOR US. WE BELIEVE THAT THIS CONTINUES TO GIVE US BEST POSITION. CONFIDENTIAL

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NPT, FINANCIAL CONTRIBUTIONS, MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 04 SEP 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: shawdg
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974GENEVA05592
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740245-0679
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740977/aaaacmym.tel
Line Count: 155
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION OIC
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: STATE 193224
Review Action: RELEASED, APPROVED
Review Authority: shawdg
Review Comment: n/a
Review Content Flags:
Review Date: 10 JUN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <10 JUN 2002 by kelleyw0>; APPROVED <27 FEB 2003 by shawdg>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: NPT PREPCOM II: DIVISION OF COSTS
TAGS: PARM
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005